

Message Text

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FM SECSTATE WASHDC

TO ALL AMERICAN REPUBLIC DIPLOMATIC POSTS PRIORITY

XMT AMEMBASSY PANAMA

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FOLLOWING IS RPT PANAMA 1450 DTD 17 MAR 73 SENT ACTION SECSTATE
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QUOTE. LIMITED OFFICIAL USE PANAMA 1450

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TAGSR PFOR, UNSC, PN, PQ

SUBJ: SC MEETING IN PANAMA

FROM USDEL

SUMMARY. FIRST REAL DEBATE OF UNSC PANAMAN MEETING
BEGAN ON MODEST SCALE WITH MEETING AFTERNOON SESSION
MARCH 16. PANAMANIAN FONMIN TACK PRESENTED GOP-
PERU SPONSORED RES ON CANAL (SEPTEL). CUBAN FONMIN
ROA GAVE SMART ALECK PERFORMANCE IN RIGHT OF RIGHT
WHICH CRITICIZED U S FOR ALWAYS USING THAT
SAME RIGHT TO COVER ITSELF. GUATEMALA AND UK ALSO
EXCHANGED WORDS OVER BELIZE. WITH TABLING OF RES
STAGE NOW SET FOR WHATEVER DRAMA THIS SHOW
HAS TO OFFER. END SUMMARY.

1. JAMAICAN REP, SENATOR DUDLEY THOMPSON, LEAD
OFF ATERNOON SESSION WITH RECOLLECTION OF TIES BETWEEN
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JAMAICA AND PANAMA ESTABLISHED BY JAMAICAN WORKERS WHO
BUILT CANAL. ALTHOUGH THERE ARE NO CURRENT CONFLICTS

IN HEMISPHERE, THOMPSON THOUGHT IT OPPORTUNE FOR SC
TO DISCUSS ISSUES OF COLONIALISM AND OF
INTERFERENCE OF ONE STATE IN AFFAIRS OF OTHERS. HIS
EXAMPLE WAS BELIZE, A SMALL COUNTRY READY TO TAKE ITS
PLACE IN FAMILY OF NATIONS BUT PREVENTED FROM DOING SO
BY ITS NEIGHBOR. THOMPSON ALSO MADE PASSING
REFERENCE TO LARGE ARMAMENT EXPENDITURES OF GREAT POWERS
AND STAGNATION OF AID FLOWS. ON CANAL ISSUE HE
SAID THAT JAMAICA AWARE OF STRONG VIEWS ON BOTH SIDES
CONCERNING THE SOLEMNITY OF TREATIES AND OF
SOVEREIGNTY. ORIGINAL TREATY NOW OUTDATED BUT PANAMA
HAD RECEIVED SUBSTANTIAL BENEFITS FROM 1936 AND
1955 TREATY CHANGES. HE DENIED THAT ISSUE COULD BE
TYPIFIED AS A CRISIS BUT HE URGED CONTINUED
NEGOTIATIONS ON URGENT BASIS. IN CONCLUSION HE URGED
GREAT POWERS WHO HAVE NOT SIGNED SECOND PROTOCOL OF
LA NUCLEAR FREE ZONE TREATY TO DO SO AND DESIRABILITY
THAT ALL COUNTRIES IN THE REGION SUBSCRIBE TO BASIC TREATY.
HE REGRETTED THAT GUYANA HAD NOT YET BEEN ABLE TO SIGN IT.

2. MOST THEORETICAL PRESENTATION TO DATE WAS
PRESENTATION OF VENEZUELAN FONMIN CALVANI. GENUINE
PEACE IN HIS VIEW REQUIRES ACHIEVEMENT OF REAL EQUALITY
AMONG NATIONS AND INTERNATIONAL SOCIAL JUSTICE. HE
ASSERTED THAT THE RICHES OF DEVELOPED NATIONS FOUND
THEIR ORIGIN IN THE POVERTY OF UNDEVELOPED NATIONS. HE
WAS CAREFUL TO NOTE IN HIS " PEACE LECTURE" THAT THE
RIGHT OF REBELLION AGAINST UNJUST STRUCTURES WAS NOT A
VIOLATION OF PEACE. HE NOTED GROWING LA NATIONALISM
AND HOPED FOR ITS REPLACEMENT BY CONTINENTAL NATIONALISM.
NO LA, HE SAID, COULD FEEL INDIFFERENT ON THE PANAMA
CANAL ISSUE. THE ORIGINAL CANAL TREATY HAD BEEN
INVALIDATED BY THE MANNER IN WHICH IT WAS
CONCEIVED. U S EFFORTS TO CORRECT THE INJUSTICE HAD
SO FAR NOT BEEN GOOD ENOUGH. CALVANI REITERATED
VENEZUELAN SOLIDARITY WITH PANAMANIAN CLAIMS THAT HAD
ORIGINALLY BEEN ADOPTED BY THE CHAMBER OF DEPUTIES
IN 1960.

3. SHORTEST COUNTRY STATEMENT SO FAR WAS BY
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AMBASSADOR SUAREZ CARBALLO, LOCAL URUGUAYAN
AMBASSADOR, WHO INDICATED HIS GOVERNMENT' S AGREEMENT
WITH PANAMA MEETING, AND WHILE NOTING THAT CANAL ISSUE
WAS BILATERAL MATTER, HOPEFULLY SOON TO BE SETTLED
SATISFACTORILY, HE URGED OTHERS SIGN NUCLEAR FREE ZONE
TREATY AND MADE DEFENSE OF URUGUAY' S USE OF MARITIME
RESOURCES TO 200 MILE LIMIT.

4. COSTA RICAN FONMIN FACIO APPROACHED COUNCIL TABLE TO OFFER SOME FRANK ADVICE FROM ONE GOOD NEIGHBOR TO ITS FRIENDS. HE RECOGNIZED THAT CANAL ISSUE WAS BILATERAL MATTER THAT MUST BE SOLVED BY U S AND PANAMA. NONETHELESS, COSTA RICA WAS NOT INDIFFERENT TO THE OUTCOME AND HAD FOR THE LAST TWO YEARS SUPPORTED PANAMA'S DESIRE TO OBTAIN MORE BENEFIT FROM ITS GEOGRAPHIC RESOURCE. HE DEVELOPED LONG, LARGELY ACCURATE, HISTORIC PRESENTATION. FACIO CALLED ATTENTION TO "BLACK LEGEND" OF PANAMANIAN HISTORY THAT MADE PANAMA OUT TO BE AN INDOLENT PROTECTORATE OF THE CANAL ADMINISTRATION. HIS REVIEW OF 19 TH CENTURY HISTORY LED HIM TO BELIEVE OTHERWISE, ALTHOUGH IT WOULD APPEAR THAT PANAMA HAD NO CHOICE BUT TO ACCEPT 1903 TREATY OR RISK LOSS ITS INDEPENDENCE. FACIO WAS CRITICAL OF U S APPLICATION OF TREATY, ALTHOUGH HE NOTED THAT FROM HIS EXPERIENCES AS AMBASSADOR IN WASHINGTON, HE KNEW THAT "MORAL QUALITIES" OF AVERAGE U S CITIZEN LEAD HIM TO FAVOR PANAMA WHEN REALITY OF CANAL ZONE WAS EXPLAINED. HE REFERRED WITH APPROVAL TO RECENT JACK VAUGHN ARTICLE IN MIAMI HERALD AND URGED U S ADMINISTRATION TO SHOW SAME TYPE OF COMPREHENSION THAT IT DID IN ABROGATING BRYAN- CHAMARRO TREATY.

5. AMBASSADOR LUIS AYCINENA OF GUATEMALA AFTER EXTENDING FRATERNAL ENCOURAGEMENT AND SYMPATHY TO PANAMA, SAID THAT HE WISHED TO EXERCISE RIGHT OF REPLY TO "SOMBER" ILLUSIONS IN SPEECHES OF GUYANA AND JAMAICAN REPS TO NEIGHBOR OF BELIZE. HE DESCRIBED GUATEMALANS AS BEING TENACIOUS IN STRUGGLE AGAINST "COLONIAL ENCLAVE" OF BELIZE AND USED UN DECLARATIONS ON TERRITORIAL INTEGRITY FOR DEFENSE. HE REVIEWED "TIRESOME CONVERSATIONS" WITH UK ON ISSUE AND SAID THAT IN LAST YEAR LARGE BRITISH MILITARY PRESENCE LIMITED OFFICIAL USE

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ESTABLISHED IN THE COLONY AND THAT THERE WAS EVEN A THREAT OF STATIONING GURKAS THERE. HE DESCRIBED GUATEMALA'S POSITION AS REASONABLE AND SAID THAT HIS COUNTRY WOULD NEVER ATTACK UK. NEVERTHELESS, ITS RIGHTS TO BELIZE ARE INALIENABLE. HE WAS SPECIFIC IN SAYING THAT GUATEMALA DID NOT WISH BELIEVE INSCRIBED ON SC AGENDA.

6. FONMIN TACK, SPEAKING AS CHAIRMAN OF PANAMANIAN DELEGATION, THEN PRESENTED A RES WHICH WAS JOINTLY SPONSORED WITH PERU. AFTER READING RES (SEE SEPTTEL) TACK STATED BELIEF THAT UNSC HAS EFFECTIVE POWER UNDER ARTICLE ONE, CHAPTER ONE OF CHARTER TO DEAL WITH THIS ISSUE AT LEAST BY STUDYING

IT. HE SAID THAT PANAMA AND THE U S COMMITTED THEMSELVES TO REACH AN AGREEMENT THAT WOULD ELIMINATE THE CAUSES OF CONFLICT BETWEEN THEM. HE ASSERTED THAT NEW ARRANGEMENTS MUST BE PASSED ON SOVEREIGNTY, SELF- DETERMINATION, AND THE BENEFICIAL USE BY EACH COUNTRY OF ITS NATURAL RESOURCES. THE U S HAS AGREED TO PUT AN END TO THE 1903 TREATY BUT HAS SUBMITTED A BURDENSOME LIST OF CLAIMS THAT DO NOT RESOLVE THE CAUSES OF CONFLICT AND THUS NO SATISFACTORY AGREEMENT HAS SO FAR BEEN POSSIBLE. IN TACK' S MIND THE CANAL DIFFERENCES ARE A THREAT TO PEACE AND SECURITY OF THE HIMISPHERE AS ILLUSTRATED BY THE WORST EXAMPLE IN THE DISORDERS OF 1964. TACK CONCLUDED THAT UNDER ARTICLE 37, PARA 2, THE SC HAS THE POWER TO ADVISE HOW THE CANAL MATTER SHOULD BE RESOLVED.

7. CUBAN FONMIN ROA RETURNED TO THE COUNCIL TABLE TO EXERCISE A RIGHT OF REPLY TO AMBASSADOR SCALI' S STATEMENT THE EVENING BEFORE. HE EXPRESSED PITY ON THE U S PEOPLE FOR THE MORASS INTO WHICH THEY HAVE BEEN LED BY THEIR CHOSEN LEADERS AND WITH GREAT SARCASM TOLD THE U S DEL THAT THE BEST PEOPLE IN THE U S IN FACT SUPPORT THE CAUSE OF THE CUBAN GOVERNMENT. HE ARGUED THAT THE U S DEL IS ALWAYS USING ITS RIGHT OF REPLY TO OBSCURE THE TRUTH. HE HELD UP A BOOK, NOT THE COMMUNIST MANIFESTO, HE SAID, BUT THE BIBLE, WHICH IS KNOWN LIMITED OFFICIAL USE

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EVEN TO THE STATE DEPARTMENT AND THE CIA, AND QUOTED THE TEXT THAT NOTHING CONCEALED WILL REMAIN HIDDEN. HIS PRESENTATION DREW A LARGE APPLAUSE FROM THE GALLERY CAUSING TACK TO ONCE AGAIN REMIND THOSE PRESENT TO ABSTAIN FROM SIGNS OF APPROVAL OR DISAPPROVAL.

8. UK PERMREP CROWE REPLIED TO GUATEMALA STATEMENT BRIEFLY BY SAYING THAT HE COULD NOT ACCEPT AYCINENA' S VERSION OF EVENTS OF LAST YEAR, BUT HE AGREED THAT BELIZE ISSUE SHOULD NOT GO ON THIS SC AGENDA. AMB. SCALI GAVE DIGNIFIED REPLY TO ROA' S ATTEMPT AT HUMOR AND ASKED FOR A DIALOGUE OF REASON (SEE SEPTTEL).

9. SC WAS ADJOURNED UNTIL MONDAY MORNING, MARCH 19, AT 10 : 00 A. M.
SAYRE

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